

# Public Document Pack



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Wednesday 25 November 2020

## Notice of Meeting

Dear Member

### Overview and Scrutiny Management Committee

The **Overview and Scrutiny Management Committee** will hold a **Virtual Meeting - online** at **2.00 pm** on **Thursday 3 December 2020**.

This meeting will be webcast live and will be available to view via the Council's website.

The items which will be discussed are described in the agenda and there are reports attached which give more details.

A handwritten signature in black ink, appearing to read 'Julie Muscroft', on a light-colored background.

**Julie Muscroft**

**Service Director – Legal, Governance and Commissioning**

Kirklees Council advocates openness and transparency as part of its democratic processes. Anyone wishing to record (film or audio) the public parts of the meeting should inform the Chair/Clerk of their intentions prior to the meeting.

## **The Overview and Scrutiny Management Committee members are:-**

### **Member**

Councillor Elizabeth Smaje (Chair)

Councillor Andrew Cooper

Councillor Harpreet Uppal

Councillor Andrew Marchington

Councillor Habiban Zaman

# Agenda

## Reports or Explanatory Notes Attached

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**Pages**

**1: Membership of Committee**

To receive apologies for absence of Members who are unable to attend the meeting.

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**2: Minutes of Previous Meeting**

1 - 8

To approve the Minutes of the meeting of the Committee held on 29<sup>th</sup> October 2020.

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**3: Interests**

9 - 10

The Councillors will be asked to say if there are any items on the Agenda in which they have disclosable pecuniary interests, which would prevent them from participating in any discussion of the items or participating in any vote upon the items, or any other interests.

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**4: Admission of the Public**

Most debates take place in public. This only changes when there is a need to consider certain issues, for instance, commercially sensitive information or details concerning an individual. You will be told at this point whether there are any items on the Agenda which are to be discussed in private.

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**5: Deputations/Petitions**

The Committee will receive any petitions and hear any deputations from members of the public. A deputation is where up to five people can attend the meeting and make a presentation on some particular issue of concern. A member of the public can also hand in a petition at the meeting but that petition should relate to something on which the body has powers and responsibilities.

In accordance with Council Procedure Rule 10 (2), Members of the Public should provide at least 24 hours' notice of presenting a deputation.

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## **6: Public Question Time**

Due to current covid-19 restrictions, members of the public may submit written questions to the Committee.

Questions should be emailed to [executive.governance@kirklees.gov.uk](mailto:executive.governance@kirklees.gov.uk) no later than **10.00 a.m. on 2<sup>nd</sup> December 2020**.

In accordance with Council Procedure Rules:-

- 51(10) - each person may submit a maximum of 4 written questions.
  - 11(5) - the period allowed for the asking and answering of public questions will not exceed 15 minutes.
- 

## **7: Council Response to Covid-19 - Update**

The Committee will be given an update in respect of the Council's response to Covid-19, including looking forward to 2021.

Contact:  
Emily Parry-Harries, Head of Public Health  
Jane O'Donnell, Head of Health Protection

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## **8: Climate Commission - Update**

11 - 22

The Committee will consider a progress report in respect of the development and establishment of the Kirklees Climate Commission.

The report also includes an update on the Council's annual internal carbon emissions reporting, against the target set in 2010.

Contact:  
John Atkinson, Project Manager, Public Protection

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**9: Work Programme 2020/21**

23 - 24

To consider items for inclusion in the Work Programme 2020/21.

Date of next meeting: 11<sup>th</sup> February 2021.

Contact:

Sheila Dykes, Principal Governance and Democratic Engagement  
Officer

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Contact Officer: Sheila Dykes

## KIRKLEES COUNCIL

### OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

**Thursday 29th October 2020**

Present: Councillor Elizabeth Smaje (Chair)  
Councillor Andrew Cooper  
Councillor Harpreet Uppal  
Councillor Andrew Marchington  
Councillor Habiban Zaman

Observers: Councillor Paul Davies  
Councillor Carole Pattison  
Councillor Martyn Bolt

**89 Membership of Committee**

All members of the Committee were present.

**90 Minutes of Previous Meeting**

The minutes of the Committee meeting held on 20 August 2020 were agreed as a correct record.

It was noted that:

- The final report of the Ad Hoc Scrutiny Panel in respect of the future arrangements for the Council's residential housing stock had been presented at Cabinet on 20th October 2020 (Minute 80)
- 'Our Council Plan' had been approved by Council on 21<sup>st</sup> October 2020 (Minute 85).

**91 Interests**

No interests were declared.

**92 Admission of the Public**

All items were considered in public session.

**93 Deputations/Petitions**

No deputations or petitions were received.

**94 Public Question Time**

The Committee received questions from Councillor Martyn Bolt in respect of:

(i) Feedback and visibility in respect of the results of the consultation undertaken by Kirklees, Calderdale and West Yorkshire Combined Authority in relation to potential options for a by-pass at Cooper Bridge and subsequent proposals.

## Overview and Scrutiny Management Committee - 29 October 2020

The Chair explained that the results of the consultation had been published on the Combined Authority's website. The expectation was that any changes to the scheme would be subject to consultation with ward councillors and that Cabinet would discuss proposals, and the need for further consultation, at the appropriate time.

The Chair of the Economy and Neighbourhoods Scrutiny Panel advised that she had requested an update on the scheme to be provided to Members of that Panel.

(ii) The status of Planning Panels/Committee.

The Chair confirmed that planning was not a quasi-judicial process but an administrative decision-making process. This was set out in Part 5.3 of the Council's Constitution.

### 95 **Devolution Deal for West Yorkshire**

The Committee received an update on the latest progress in respect of the devolution deal for West Yorkshire, with particular reference to the draft Order currently being developed by Government.

Julie Muscroft - Service Director, Legal, Governance and Commissioning; Alan Reiss - Director of Policy, Strategy and Communications, West Yorkshire Combined Authority; Nick Howe – Corporate Policy Officer, and Councillor Paul Davies - Kirklees representative, West Yorkshire Combined Authority Scrutiny Committee were in attendance for this item.

It was explained that, following the 'minded to agree' deal that had been signed in March 2020, a Scheme had been prepared which set out the proposed future arrangements for the West Yorkshire Combined Authority (WYCA). An eight-week public consultation on the Scheme had then taken place between May and July, which had received 4400 responses. The consultation results, along with further feedback from Leeds City Council and Kirklees Council, had been submitted to the Secretary of State, in September, to be taken into account when drafting the Order.

Each partner authority would be asked to agree to the final Order in November thus allowing it to be laid before Parliament before Christmas. The Order would then be made by January/February 2021, so that a mayoral election could take place in May 2021.

The deal would devolve a range of powers and significant long-term funding to the region, with the aim of giving people more control and greater freedom to decide their future. It would provide the region with a greater level of influence with Government to shape policy and offer the potential for further deals in the future. The Combined Authority would gain access to funding streams equating to £1.8 billion of additional public funding, which would translate to a far greater impact on the economy and inclusive growth in West Yorkshire.



## Overview and Scrutiny Management Committee - 29 October 2020

The process had been designed by Central Government and was set down in statute. It was believed that there had been a number of opportunities for Councils and the public to comment on the deal.

Questions and comments were invited from Committee Members and the following key issues were covered during discussion:

- In response to a question about representation of all political groups, and thus the electorate, it was explained that the Combined Authority would comprise the Mayor and a representative appointed by each of the five constituent authorities plus non-voting members from City of York Council and the Leeds City Region Enterprise Partnership (LEP). In addition, there would be 3 members appointed for political balance, based on the overall political make-up of the region. Although this meant that not all political parties would be represented, WYCA would be the only Combined Authority in the country where this wider formal voting representation was in place. It was also anticipated that there would be at least as many positions on Combined Authority Committees as currently and this provided opportunities for other Elected Members to be represented and involved. Further engagement would be a decision for the Mayor.
- The proposals for scrutiny were draft at this stage and would be considered by the WYCA Scrutiny Committee on 13<sup>th</sup> November.
- In respect of responsibility for climate change, it was anticipated that the existing advisory Green Economy Panel, which advised the Combined Authority on policy, would remain, although this would be subject to review in the future. Climate change was one of the Combined Authority's current top 4 priorities.
- The Scheme enabled two Deputy Mayor positions. The first would carry out the mayoral functions when the Mayor was absent and this individual would have to be a member of the Combined Authority. The second would hold responsibility for a number of the functions currently held by the Police and Crime Commissioner (PCC) and would be appointed by the Mayor. PCC functions would be scrutinised by the Police and Crime Panel in a similar way to currently.
- The Combined Authority would be required to adopt an Investment Strategy setting out the broad principles of how funding would be spent. Members would have the chance to scrutinise the development of this document. Final decisions on spending would be undertaken in the public domain.
- The finance would be allocated using a strategic approach rather than an equal split between all the partner authorities. There would be opportunities for schemes to be developed in partnership.
- In respect of the additional feedback submitted by Kirklees, following a discussion at Council in September 2020; it was explained that
  - this report aimed to address the issues raised in respect of scrutiny of implementation of the deal and a letter had been sent to Scrutiny Chairs to update them on this issue.
  - The Spatial Development Strategy would set out the high-level principles and common areas of planning policy across the region. It would have to be approved for adoption by the Combined Authority with a positive vote from each representative of all five constituent local authorities. It would be developed using a bottom-up, collaborative approach and the ambition was to build upon Local Plans and enhance the work to address the climate emergency already being undertaken across the region.

## Overview and Scrutiny Management Committee - 29 October 2020

- A report would be presented to Kirklees Corporate Governance and Audit Committee in respect of local arrangements for decision-making and Members would have the opportunity to feedback and comment on the proposals. The report would include case studies and look at the issues of veto and exercise of concurrent powers, with the aim of ensuring that appropriate checks and balances were in place.
- Combined Authority Working parties were considering how to take scrutiny forward and this was an opportunity for the views of Kirklees Members to be fed into this process. There was a desire to enhance and broaden scrutiny and ensure that it could influence decisions going forward.

The following conclusions were highlighted:

- Consideration needed to be given to how decisions going through at Combined Authority level could be made visible to all elected members within the constituent authorities, to ensure transparency and accountability.
- There needed to be a strong emphasis on pre-decision scrutiny and involvement of Members at a much earlier stage; this would also help in terms of transparency.
- There should be opportunities for both elected members and members of the public to engage and be able to put direct questions to the Mayor/Combined Authority.
- Climate change should be a key focus.
- Each constituent local authority would determine its own local arrangements for decision-making. This would include matters such as the approval of the Spatial Development Strategy. In Kirklees, it was considered that this should be done through submission to full Council.

### **Resolved –**

That the progress made in respect of the devolution process in West Yorkshire be noted.

## **96 Kirklees Communities Partnership Plan – Refresh, October 2020**

The Committee received a report which offered Members the opportunity to discuss and comment on the October 2020 refresh of the Kirklees Communities Partnership Plan, which outlined the key strategic priorities for the next 12 months.

Jill Greenfield - Service Director, Customer and Communities; Jo Richmond - Head of Service, Communities; Lee Hamilton - Safer Kirklees Manager; Chris Walsh - Performance Lead, Communities; Chief Inspector Alan Travis, West Yorkshire Police; and Councillor Carole Pattison – Chair of the Communities Board and Cabinet Member for Learning, Aspiration and Communities were in attendance for this item.

The report reminded the Committee of the statutory duty on Community Safety Partnerships to develop a strategic plan to address multi-agency issues affecting quality of life for residents.

## Overview and Scrutiny Management Committee - 29 October 2020

In Kirklees this was known as the Communities Partnership Plan and included work being done in respect of cohesion, migration and re-settlement. The Plan covered the period 2018-2021 and was refreshed on an annual basis. The refresh now before the Committee was informed by the insights, data and analysis gathered from the Partnership Strategic Intelligence Assessment (PSIA), up to the end of September 2020. It recognised the significant challenges presented by the pandemic whilst continuing to address the established, overarching priorities;

- Preventing and Reducing Crime
- Tackling Anti-Social Behaviour
- Protecting People from Serious Harm
- Improving the Place

The report set out the key findings from the PSIA in relation to each of the priorities with a particular focus on the impact of the pandemic and the disproportionate impact on communities in the more deprived areas.

It was explained that:

- The overall priorities/themes remained current and largely unchanged but had been refreshed to reflect the findings of the PSIA.
- There was a cross-cutting focus on: prevention and early intervention; targeting key hot-spot areas; support for victims and reduction in re-offending.
- The governance structures were currently being reviewed.

Questions and comments were invited from Committee Members and the following key issues were covered during discussion:

- Challenges had been experienced in respect of restorative justice work during lockdown. The three Victim Hubs had been, and were currently, closed but a 24-hour telephone line had been set up in conjunction with Victim Support. The potential for the use of technology to facilitate remote meetings would continue to be explored. During lockdown contact with offenders had been telephone-based but some face to face engagement was now taking place.
- The Police worked closely with the Safer Kirklees Team on both the development and delivery of the Plan. Joint working took place with neighbouring districts and at both regional and national level, particularly in relation to high risk crime and best practice was regularly shared between the Community Safety Partnerships across West Yorkshire. It was accepted that the level of co-operative working could be more clearly reflected in the Plan and this would be taken on board.
- Serious violent knife-enabled crime had decreased significantly during lockdown against a background of significant improvement in the figures over the preceding 12 to 18 months. Both preventative and enforcement work had been undertaken during this period. Nationally, surge funding had been provided by the Government to increase the Police footprint from an enforcement perspective and it was considered that the work undertaken with 'Operation Jemlock' had made a real impact in terms of the ability to carry knives on the street and to commit offences. The key areas of focus were guided by the reports, intelligence and a serious violence needs assessment. A lot of work had been undertaken in South Kirklees but this was a district wide issue and each of the Neighbourhood Policing Teams in the North had violent crime plans in place.

## Overview and Scrutiny Management Committee - 29 October 2020

- It was appreciated that a time delay in addressing or feeding back on reported anti-social behaviour could be frustrating for residents and that it was important that they were assured that their efforts in reporting were worthwhile. Although delays could be attributed to the availability of resources it was acknowledged that there could also be some improvement in communication on this issue and this would be looked at. Engagement was also important in this regard and work had been undertaken with local schools in terms of developing the responsible citizenship agenda.
- The recognition of the importance of the physical appearance of an area within the Plan was welcomed.
- The Partnership Plan was a very broad, high-level document and a number of action plans sat beneath it which set out specific targets, delivery mechanisms, timescales and outcomes. A suggestion that it would be helpful to refer to those underlying documents within the Plan was taken on board.
- A Drugs and Alcohol Strategy had been drafted prior to the pandemic but its progress had been delayed due to the pressures on Public Health. It had been submitted to the Communities Board for comment and it was anticipated that the relevant working group would be meeting in the near future to progress this piece of work.
- Mental health was an important consideration in reducing re-offending and relevant representatives were key partners in the strategy and operational groups dealing with this priority.
- Further work was planned in respect of raising the visibility of the work of the Community Safety Partnership, the Communities Board and the underlying sub-groups and Action Plans, and engagement with partners around support, challenge and accountability. This would include consideration of how partnership resources could be utilised to achieve the best possible outcomes.

### Resolved –

(1) That the officers from Communities, representative of West Yorkshire police and the Chair of the Communities Board be thanked for attending the meeting and presenting the report on the 2020 refresh of the Communities Partnership Plan.

(2) That officers be requested to take account of the comments made by the Panel in relation to the 2020 refresh of the Kirklees Communities Partnership Plan

## 97 Domestic Abuse Strategic Update

The Committee received a report which provided a further update on the development of the Kirklees Domestic Abuse Strategy.

Alexia Gray, former Service Manager for Domestic Abuse, was in attendance and gave a presentation which highlighted; the impact of the pandemic; the responses adopted to mitigate this so that services could continue to operate effectively and safely; and the links to the wider strategy including the proposed refresh of the underlying detailed action plan. This work had included the establishment of remote working practices, ensuring robust communication and reporting mechanisms and constant monitoring of data and intelligence.

## Overview and Scrutiny Management Committee - 29 October 2020

Questions and comments were invited from Committee Members and the following key issues were covered during discussion:

- The data was open to interpretation; the 4% increase was within a normal range and could not be attributed to the pandemic with any certainty. The data from the police required further examination in respect of whether there was a different split between the level of 3<sup>rd</sup> party and direct reports prior to and during lockdown.
- It had been recognised at an early stage of lockdown that people were using quieter methods to report incidents. The Police had created an online reporting form, the take-up of which had been good, and this facility would now be retained. A live webchat function had also been established in conjunction with the Pennine Domestic Abuse Partnership.
- Information could be provided to Members in terms of repeat calls. The rates for both victims and perpetrators had been at approximately 30 to 40% for the last 2 to 3 years. This was an issue that would be considered as part of the refresh of the action plan. Addressing it required work in relation to changing behaviours.
- There was a good stock of appropriate emergency accommodation within Kirklees and there good working relationships with Women's Aid and the women's refuge and a strong partnership with housing services for those needing to move on.
- The impact of the innovative work being undertaken by the IDAAs (Independent Domestic Abuse Advocates) and the police was welcomed. If new methods/systems for reporting were proving to be effective then these should be retained and developed. It was confirmed that funding for the IDAAs to go out with the police would be factored into the main contract from 2021.
- Consistent and stable funding was needed to allow effective methods to be developed and continued over time rather than intermittent pots of funding that only addressed an issue in the short-term.
- It was good practice to have ideas for projects in place to facilitate a fast response to potential funding opportunities. A needs assessment and gap analysis was being undertaken and partnership work was taking place, across West Yorkshire, to consider and develop potential projects.
- Work had progressed in respect of the Place Based Working funding but had stalled due to the pandemic. A report would be submitted to a future meeting to update the Committee on this area of work.

### Resolved

(1) That the update in respect of the 2019-21 Kirklees Domestic Abuse Strategy be noted and that the comments of the Panel be taken into account going forward.

(2) That the work undertaken by the Community Safety Partnership to mitigate the additional pressures arising from the pandemic be welcomed.

98

### Work Programme 2020-21

The work programme for the Overview and Scrutiny Management Committee 2020/21 was noted.

The next meeting of the Committee was scheduled for 3<sup>rd</sup> December 2020.

**99 Any Other Business**

The Scrutiny Annual Report for 2019/20 would be presented to Council at its meeting to be held on 25<sup>th</sup> November 2020. Each Chair was requested to prepare to present a highlight from their Panel.

<b>KIRKLEES COUNCIL</b>			
<b>COUNCIL/CABINET/COMMITTEE MEETINGS ETC</b>			
<b>DECLARATION OF INTERESTS</b>			
Overview & Scrutiny Management Committee			
Name of Councillor			
Item in which you have an interest	Type of interest (eg a disclosable pecuniary interest or an "Other Interest")	Does the nature of the interest require you to withdraw from the meeting while the item in which you have an interest is under consideration? [Y/N]	Brief description of your interest

Signed: ..... Dated: .....

## NOTES

### Disclosable Pecuniary Interests

If you have any of the following pecuniary interests, they are your disclosable pecuniary interests under the new national rules. Any reference to spouse or civil partner includes any person with whom you are living as husband or wife, or as if they were your civil partner.

Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner, undertakes.

Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses.

Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority -

- under which goods or services are to be provided or works are to be executed; and
- which has not been fully discharged.

Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.

Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.

Any tenancy where (to your knowledge) - the landlord is your council or authority; and the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.

Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -

- (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
- (b) either -

the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or

if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.



**Name of meeting:** Overview and Scrutiny Management Committee  
**Date:** 3<sup>rd</sup> December 2020  
**Title of report:** Climate Commission and Internal Carbon Emissions Reporting Update

**Purpose of report:**

- To provide the Overview and Scrutiny Management Committee with a requested update on progress in implementing the Kirklees Climate Commission
- To provide the Committee with an update on the Council’s annual internal carbon emissions reporting against the target set in 2010.

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	N/A
Key Decision - Is it in the <u>Council’s Forward Plan (key decisions and private reports)?</u>	N/A
The Decision - Is it eligible for call in by Scrutiny?	N/A
Date signed off by <u>Strategic Director</u> & name	Colin Parr, 25 November 2020
Is it also signed off by the Service Director for Finance IT and Transactional Services?	N/A
Is it also signed off by the Service Director for Legal Governance and Commissioning Support?	N/A
Cabinet member <u>portfolio</u>	Cllr Paul Davies

**Electoral wards affected:** All

**Ward councillors consulted:** None

**Public or private:** Public

**Has GDPR been considered?** Yes

## 1. Summary

- The Council passed a motion declaring a 'climate emergency' in January 2019 and subsequently set out its initial response in reports to Cabinet and Council in November 2019. A detailed progress update was provided to OSMC in March 2020.
- This report provides an update on the Council's positive progress in achieving its internal carbon reduction target, set in 2010.
- The report also provides the requested update on progress in developing and establishing the Kirklees Climate Commission, a Phase 1 action agreed in November 2019.

## 2. Key Information

### Background

- 2.1. Kirklees Council declared a climate emergency in January 2019 and set out its initial response in November 2019. At Cabinet in November 2019 the Cabinet agreed a package of projects to progress immediately ('Phase 1' of the climate emergency programme) and also to implement the development of a more detailed and ongoing 'Phase 2' to develop and progress a more comprehensive package of interventions to address the climate change emergency. A key measure of the November 2019 was to establish and adopt a district-wide 'net zero' carbon emissions target of 2038, which also aligns with that set by the regional West Yorkshire Combined Authority.
- 2.2. This report provides the Committee with an update on the development of the Kirklees Climate Commission. This was identified as a 'phase 1' priority in November 2019, with the Council undertaking to work with partners to develop, initiate and establish a Climate Commission for Kirklees.
- 2.3. Pre-dating the above activity, the council also has an adopted internal carbon emissions reduction target, set in 2010. This is to achieve a 40% reduction in carbon emissions by 2020-21, based upon a 2005-06 baseline. This was also complemented with an equivalent 40% target for district-wide activity, although it was recognised that the council has less control over these emissions. The update in this report is concerned with progress with the Council's internal 40% reduction target.

### Climate Commission Update

- 2.4. The development and initiation of the Kirklees Climate Commission was identified and agreed as a 'Phase 1' climate emergency action by Cabinet in November 2019. The Climate Commission is being developed based on a model developed by the University of Leeds and successfully implemented in the Leeds Climate Commission.
- 2.5. It is intended that that Commission will be independent and representative of partners across the district, and with the Council providing a leading and supportive role. The Commission will:
  - Promote leadership on Climate Change
  - Provide independent advice
  - Help monitor and report on progress towards meeting the district 'net zero' target of 2038
  - Consider and advise on climate-related risks
  - Bring together major organisations and key groups across Kirklees to collaborate
  - Make the economic case for action on climate change
  - Promote best practice and act as a forum where partners can exchange ideas and best practice
  - Be asked to consider the development of a Kirklees 'Green Charter' to help drive member action on climate change

- 2.6. Although it is intended to engage with and have representation from the private sector and civil society, it is not intended to be a lobbying or campaigning organisation. Instead it will have a clear focus on providing independent advice and bringing together organisations to collaborate to address the climate emergency.
- 2.7. The Council has previously identified a roadmap for implementing a Commission in Kirklees. This would involve a smaller and temporary advisory panel being established for the Commission to develop and agree Terms of Reference, membership and initial priorities for the Commission proper to take forward. As per the previous update to OSMC, the intention was that this would commence in Spring 2020.
- 2.8. Even though this coincided with the Covid-19 emergency, which has both disrupted the intended plan and required resources to be diverted to other pressing priorities, the Council has recognised the importance of the Commission. The Council has looked again at how the Commission could be implemented in a Covid-19-safe way, and it is considered feasible for it to take place entirely virtually.
- 2.9. The Council has approached the University of Leeds and Professor Andy Gouldson (Professor of Environmental Policy at the University, and originator of the Climate Commission concept) for assistance in developing the Kirklees Commission. Professor Gouldson has agreed to chair an independent and interim 'advisory panel' in Kirklees and to develop appropriate terms of reference to lead to the implementation of a full Commission in Kirklees. This will help Kirklees benefit from the learning from the Leeds Climate Commission and also the experience of the University of Leeds in working with other areas developing Commissions.
- 2.10. It is intended that this panel will meet 3-4 times after which the full Commission will be established with an appropriate local Chair/Co-Chairs and Professor Gouldson will step down. The first meeting of the proposed panel is planned for early in the New Year. It is anticipated that the first meeting of the full Kirklees Climate Commission proper will be ready to take place early in the 2021-22 financial year.
- 2.11. It is also considered beneficial for the Kirklees Commission to join the 'Place-Based Carbon Action Network' (PCAN), a network supported by a number of Universities which brings together the increasing number of Commissions across the country to share best practice and learning.
- 2.12. Regionally, Leaders across Yorkshire and the Humber have also been considering a proposal for a regional-level Climate Commission, again based upon the University of Leeds/PCAN model. Whilst this is not yet confirmed, a regional Commission would play a more strategic role and serve to complement the local-level work taking place in Commissions such as that in development in Kirklees.

### **Next Steps**

- 2.13. Next steps for the Climate Commission are:
- To establish the Advisory Panel with its first meeting to take place early in the New Year.
  - To plan for the first meeting of the Commission proper to take place early in the new financial year.

## Internal Carbon Emissions Reporting (2019-20)

- 2.14. In June 2010, Cabinet approved a target to reduce council emissions by 40% by 2020 (based on a 2005/06 baseline), to be consistent with the Government's then longer term trajectory for 80% reduction by 2050 (enshrined in law under the Climate Change Act 2008). This update is concerned with the Council's own emissions for the 2019/2020 and considers progress against the 2020 target referred to at 1.1.
- 2.15. The target covers emissions arising from energy and fuel use in the following areas;
- Council housing
  - Street lighting
  - Corporate Landlord
  - Schools and colleges
  - Leisure centres and swimming pools
  - Council fleet vehicles
- 2.16. The results are derived from energy data (gas, electricity and oil, and vehicle fuel) and key results from 2019/20 energy data shows that:
- Between 2005/6 and 2019/20 the Council has reduced its carbon emissions by 53.5%. This is ahead of the 37.3% reduction required for this year's trajectory and means that the Council has already met the 2020/21 target. This reduction in footprint is illustrated at Figures 1 and 2 below.
  - The Council's current energy bill is £6.8million (not including schools or council homes). This cost has increased by £1.0million (15%) since 2005/06.
  - The most significant carbon reduction (%) since 2005/06 is for street lighting which has reduced by 69%
  - Within this reporting period the Carbon Conversion Factor for Grid Electricity (kgCO<sub>2</sub>/kWh) has reduced significantly and contributes to 10% of the 53.5% reduction in the Council's carbon emissions.

Figure 1

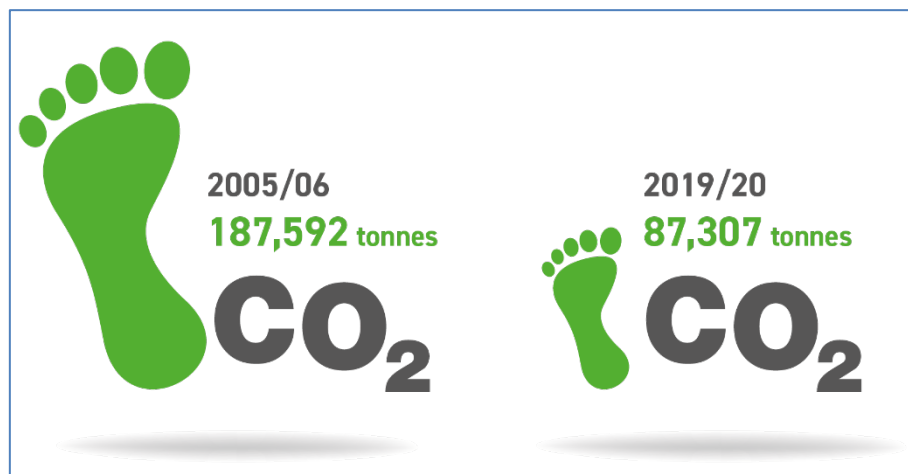
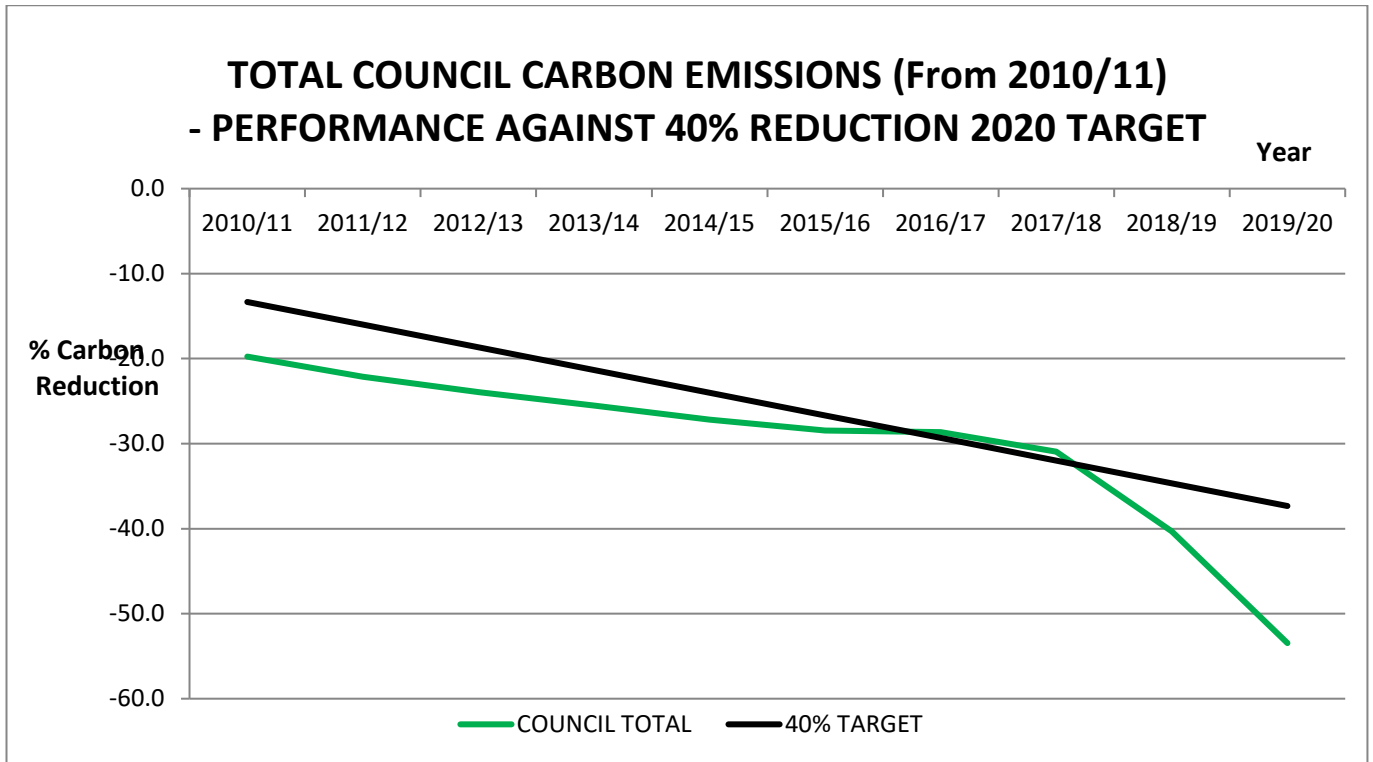


Figure 2

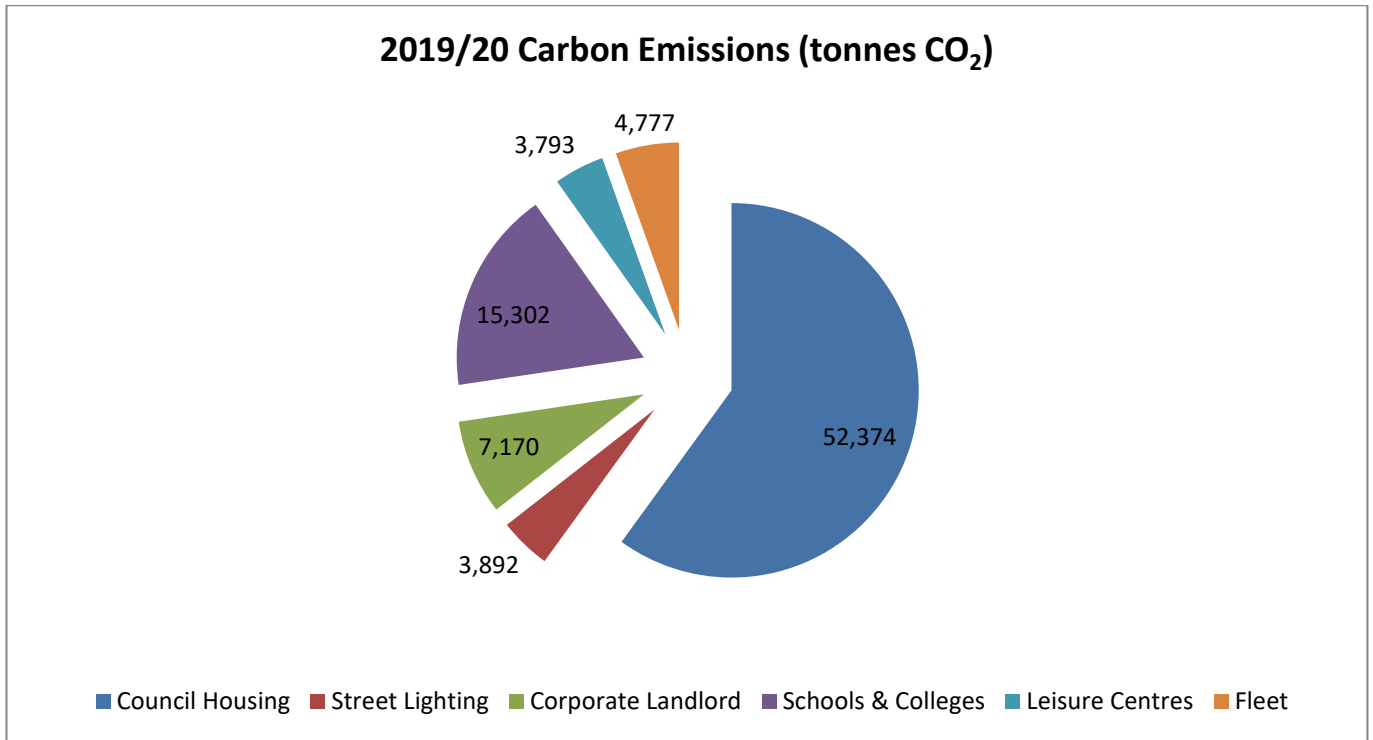


2.17. The table at Figure 3 illustrates the breakdown of emissions by council sector and highlights that carbon emissions reductions have not been uniform across the council. Nonetheless, in total, the overall target has been exceeded. The proportion of emissions for each sector is visualised at Figure 4.

Figure 3 Summary breakdown of carbon emissions

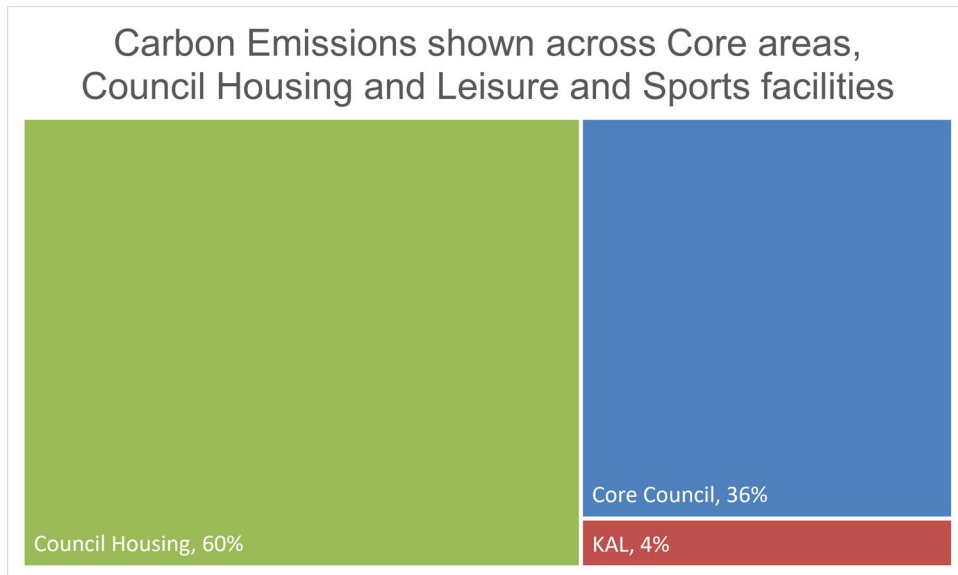
Area	% Carbon Emissions	2019/20 Carbon Emissions (tCO2)	% Carbon Reduction Since 2005/06	2019/20 Energy Spend (£, 000s)	% Energy Spend Increase Since 2005/06
Council Housing	60	52,374	-57.3	£29,403	11.6
Street Lighting	4	3,892	-68.8	£1,712	54.0
Corporate Landlord	8	7,170	-55.9	£2,371	5.7
Schools & Colleges	18	15,302	-38.2	£4,964	59.5
Leisure Centres	4	3,793	-28.1	£804	20.6
Fleet	5	4,777	-21.8	£1,893	8.6
<b>TOTALS</b>		<b>87,307</b>	<b>-53.5</b>	<b>£41,150</b>	<b>16.8</b>

Figure 4



2.18. Council Housing emissions are modelled based upon a typical tenancy and represent the greatest proportion of emissions for the council. These emissions can be separated into 'Core' and Council Housing and Leisure facilities (managed by Kirklees Neighbourhood Housing and Kirklees Active Leisure, respectively). These proportions are illustrated at Figure 5.

Figure 5

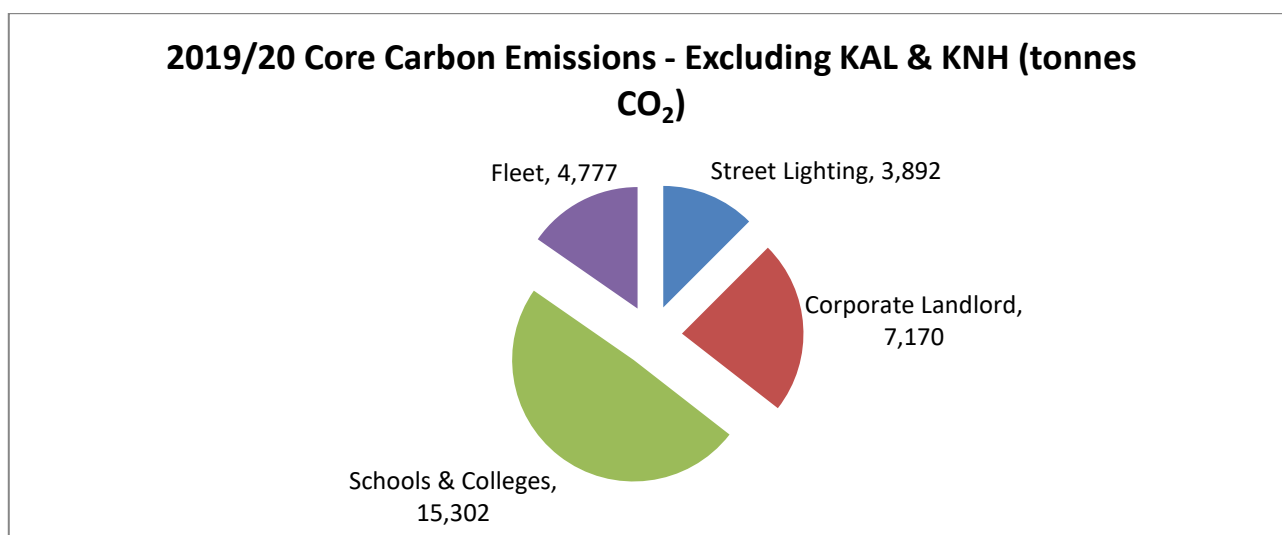


2.19. The results from the 'core' council sectors are shown in Figure 6 below and shown visually at the pie chart at Figure 7. Of these areas, schools and colleges show the most significant proportion of emissions.

Figure 6 Core Council summary breakdown

Core Area	% Carbon Emissions	2019/20 Carbon Emissions (tCO <sub>2</sub> )	% Carbon Reduction Since 2005/06	% Energy Reduction Since 2005/06	2019/20 Energy Spend (£,000s)	% Energy Spend Increase Since 2005/06
Street Lighting	12	3,892	-68.8	-39.1	1,712	54.0
Corporate Landlord	23	7,170	-55.9	-40.4	2,371	5.7
Schools & Colleges	49	15,302	-38.2	-20.8	4,964	59.5
Fleet	15	4,777	-21.8	-18.1	1,893	8.6
<b>TOTALS</b>		<b>31,141</b>	<b>-47.8</b>	<b>-28.2</b>	<b>10,942</b>	<b>33.3</b>

Figure 7



2.20. Since 2005/06 the rationalisation of Corporate assets (including the closure of buildings) has also made a significant impact in its contribution to the reduction in carbon emissions for Corporate Landlord:

- Estate rationalisation contributed approximately 21.5% of the 55.9% carbon reduction
- Investment in energy efficiency measures contributed to around 18% of the 55.9% carbon reduction
- Electricity grid decarbonisation provided the remaining 16.4% of the 55.9% carbon reduction.

2.21. A summary of the key results for each Council area is included in the following table:

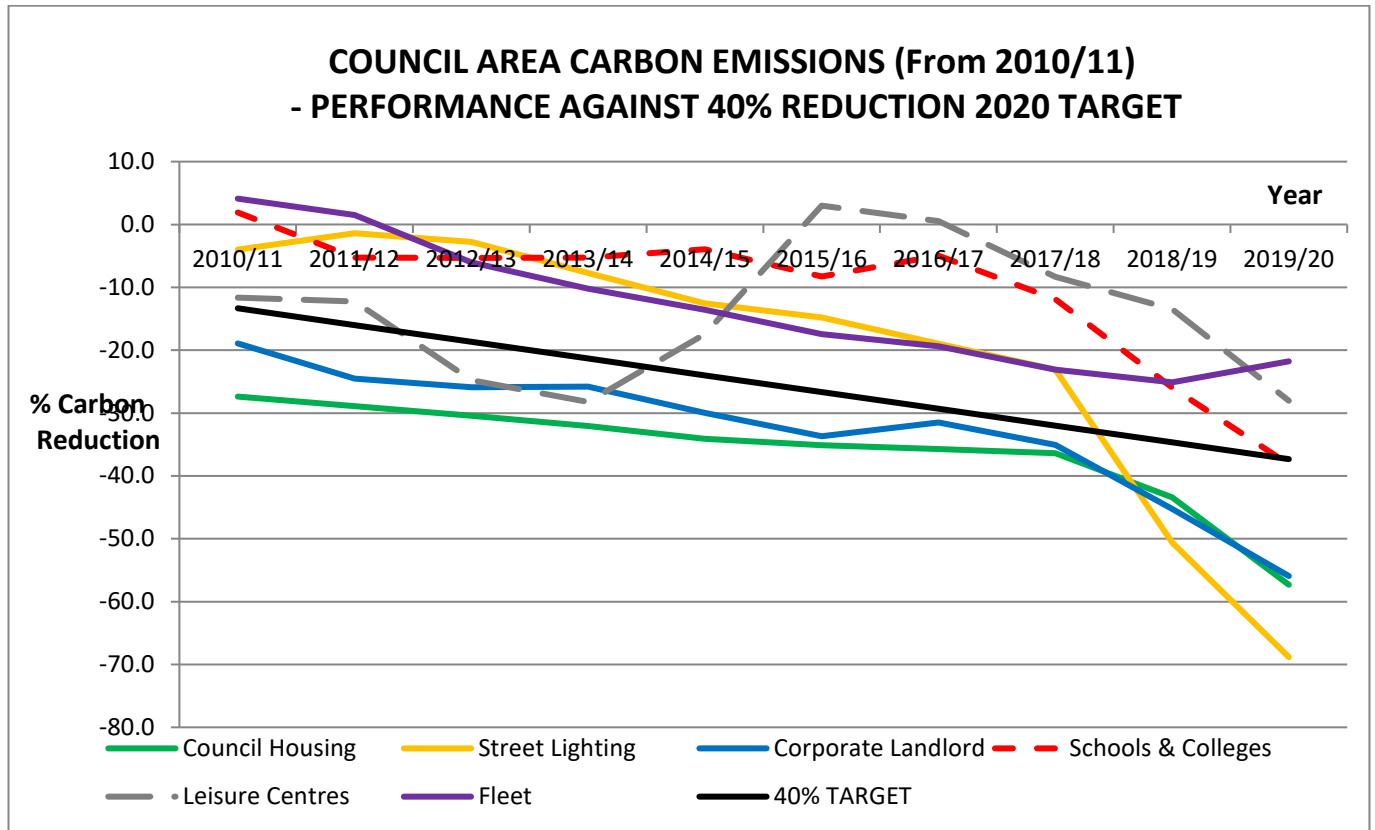
Figure 8 Summary of each Council area

<b>Council Housing</b>	<p>Between 2005/6 and 2019/20 there has been a 57.3% reduction in carbon emissions from council owned homes, this exceeds the original target set for Council Housing (30%).</p> <p>The age, layout and construction of some council properties is becoming an ever-increasing limiting factor to future options. The KNH and the Council have successfully applied for Government LAD funding and are piloting a whole house 'deep-retrofit' approach for up to ten properties.</p>
<b>Street lighting</b>	<p>Between 2005/6 and 2019/20 there has been a 69% reduction in carbon emissions from street lighting, despite there being a rise in the number of lights of 5 %. The street lighting energy costs are now over £1.71m in 2019/20. It should be noted that energy tariff continues to increase and more than a 70% increase since 2005/6.</p>
<b>Corporate Landlord</b>	<p>The Corporate Estate has seen a 55.9% reduction in carbon emissions since 2005/6. A 22% decrease from 2015/16 to 2019/20 has contributed to Corporate Landlord not only being over 20% in excess of the required 34.7% carbon reduction target for 2019/20, but has also exceeded the 40% carbon reduction target by over 15%.</p> <p>The 55.9% carbon reduction has been brought about through a combination of investment, behaviour change and the reduction in the number of council assets. It should also be noted that the total annual energy consumption (kWh) for the Corporate Estate has been reduced by at least 40%.</p>
<b>Schools &amp; Colleges</b>	<p>Between 2005/6 and 2019/20 there has been a 38.2% reduction in carbon emissions from schools and colleges on the corporate energy contracts. Excluding PPP schools (external Facilities Management companies), the non-PPP schools performance is 45.8% reduction in carbon emissions over the same period, which has exceeded the 40 % carbon reduction target by over 5%.</p> <p>The total carbon emissions for the PPP schools has reduced by 18.3% since 2005/06. (It should be noted that the total carbon emissions for the PPP Schools managed by SPIE Ltd reduced by 20.1%).</p>
<b>Leisure Centre and Swimming Pools</b>	<p>The Carbon Emissions in 2019/20 from leisure centres and swimming pools have reduced by 28.1% since the 2005/6 baseline.</p> <p>The largest increase in Kirklees Active Leisure's carbon emissions figures was when the old Huddersfield Sports Centre closed and the new, larger, Huddersfield Leisure Centre opened. The difference in carbon emissions, between the two sites, added around 1,000 tonnes CO<sub>2</sub>/annum to KAL's portfolio in 2015/16. This was a very significant increase given KAL's carbon emissions figure in 2005/6 was 5,180 tonnes CO<sub>2</sub>.</p> <p>Using a per-capita indicator for KAL, Carbon Emissions of tonnes CO<sub>2</sub> per thousand customer visits, then this has consistently dropped, year on year, from 3.41 in 2007/08 to around 1.26 in 2019/20.</p>
<b>Council Fleet Vehicles</b>	<p>Carbon emissions from council fleet have reduced by 25.1 % since the 2005/6 baseline. This can be attributed to ongoing improvements in the efficiency and emissions of new vehicles, improved 'whole life costings' policies and a reduction in the overall numbers of vehicles.</p>



2.22. The progress of each of these council sectors is shown in the graph below, from 2010 to 2020 (NB. The spike in emissions from the Leisure Centres in 2015-16 can be attributed to the opening of the new Huddersfield Leisure Centre and the transfer of several assets from Corporate Landlord to KAL).

Figure 9



### Future Challenges – Carbon Emissions

2.23. When considering the future reporting requirements for the 'net zero' target and the resulting emissions reduction required, the following are considered to be key challenges:

- **Climate Emergency** – the Council's declaration of a climate emergency and adoption of the subsequent 'science-based' carbon budget and 'net zero' target of 2038 for the district represents a significant increase in the council's ambition. This will need to be reflected in the actions and measures that the council takes in relation to its own footprint and its approach to further reduction in carbon emissions.
- **Increasing energy costs** – since the 40% carbon reduction target was introduced in 2005/6 the Council's electricity prices have doubled overall. Supplier indications are that despite the market prices being forecast to remain relatively flat, the overall cost of electricity is forecast to **increase by around 10% per annum**. This is mainly due to the effect of additional charges driven by the Electricity Market Reform (EMR).
- **Poor Energy Performing Buildings** – the Council is dealing with a number of buildings which are technically challenging and have a poor energy performance compared to National Benchmarks. These buildings will need to be further assessed in terms of potential opportunities for investment to improve energy efficiency, or more radical approaches to building usage to minimise energy consumption and revenue impacts.
- **The age and construction of some council housing** is becoming an ever increasing limiting factor to future investment options.
- **Fuel Poverty** - due to increasing energy costs, particularly electricity, it is predicted that fuel poverty will worsen in Kirklees over the next few years in line with national projections.

- **Energy Efficiency works in schools** – A wide range of schools building types plus more complex governance arrangements (including the programme of academisation) means that energy efficiency improvements are more challenging to achieve.
- **Potential Changes to Government-mandated Carbon Reporting/Levies** – The Council is not currently obliged to report on emissions by the Government (having ceased to be eligible for the previous Carbon Reduction Commitment scheme). It is considered likely that a future scheme will be introduced to capture this reporting.

## **Carbon Emissions – Next Steps**

- 2.24. The Council has recognised that achieving the above 40% target is no longer enough and that the authority needs to do more to address the pressing climate emergency. That is why the council has adopted the more ambitious ‘net zero’ carbon emissions target for 2038, and is currently developing a detailed plan to achieve this target.
- 2.25. The Council has also been successful in securing 100% renewable electricity for the remaining two years of the corporate electricity contract from April 2021. This will contribute significantly to the further reduction in carbon emissions associated with electricity consumption and will essentially make this supply ‘net zero’ compliant.
- 2.26. There will be a final year of reporting against the 40% target for 2020/21, after which the Council will transition to a more comprehensive regime of ‘net zero’ compliant carbon monitoring. The Council has taken the first step in this new reporting regime by disclosing the district’s carbon emissions to the CDP in August this year, which was a Phase 1 Climate Emergency action.

## **3. Implications for the Council**

### **Working with People**

- 3.1. Addressing climate change and air pollution are both areas that need to be addressed by working with members of the public, for example in influencing vehicle, travel and lifestyle choices. Whilst many actions will be taken at national and local authority level, partners and citizens also need to be assisted in making the right decisions. Both the proposed Commission and the Council are considered to have a key role in influencing and changing the behaviour of residents.

### **Working with Partners**

#### **Place Based Working**

- 3.2. A key theme of tackling the Climate Emergency is collaborating with other partners, regionally and on the national stage. Addressing climate change is not something that the Council can achieve alone for the borough of Kirklees. Instead, a strong working relationship with partners is essential in order to develop real action in Kirklees. It is proposed that this will be achieved through establishing the Kirklees Climate Commission.

#### **Climate Change and Air Quality**

- 3.3. The recording and monitoring of carbon emissions and also the establishment of the Climate Commission are both important steps in the Council’s long-term priority of tackling the climate emergency in Kirklees.

#### **Improving outcomes for children**

- 3.4. As above, ongoing monitoring of climate emissions along with the establishment of the Kirklees Climate Commission are both considered important elements of a long-term plan to address the

climate emergency. This will help mitigate any potential negative impacts for children caused by future climate impacts.

#### **Other (e.g. Legal/Financial or Human Resources)**

3.5. The Council has committed to support the implementation of the Climate Commission and will continue to do so. However, this will also be balanced with a need to retain the independence of the Commission. The Council will continue to work with local partners as well as the University of Leeds to ensure that the Commission is appropriately supported and resourced.

#### **4. Consultees and their opinions**

No opinions have been sought at this stage.

#### **5. Next steps and timelines**

- For the internal carbon emissions reporting, there is one further year (20/21) of reporting against the 2010 targets. In parallel with this, the Council will be developing a new reporting regime linked to the 'net zero' target of 2038.
- For the Kirklees Climate Commission, it is intended that the first meeting of the advisory panel will take place in early 2021, with the intention of introducing the full commission in the new financial year.

#### **6. Officer recommendations and reasons**

- Officers recommend that the Committee notes the updates provided in the report with regard to the Climate Commission and internal carbon emissions reporting.

#### **7. Cabinet Portfolio Holder's recommendations**

Not applicable.

#### **8. Contact officer**

John Atkinson, Project Manager, Public Protection

#### **9. Background Papers and History of Decisions**

16<sup>th</sup> January 2019 – Full Council declaration of a Climate Emergency

<https://democracy.kirklees.gov.uk/ieListDocuments.aspx?CId=138&MId=5651>

12<sup>th</sup> November 2019 – Cabinet Decision relating to Climate Change and Air Quality

<https://democracy.kirklees.gov.uk/documents/s32319/Item%207%20Kirklees%20Climate%20Emergency%20Report%200002.pdf>

(N.B. this includes the following documents as appendices:

- Final Report of the Climate Emergency Working Party as an Appendix
- Tyndall Centre for Climate Change Research Carbon Budget and methodology for Kirklees)

13<sup>th</sup> November 2019 Full Council Paper relating to Climate Change and Air Quality

<https://democracy.kirklees.gov.uk/documents/s32341/Climate%20Emergency%20report%20for%20Council%20on%2013%20November%202019.pdf>

#### **10. Service Director responsible**

Sue Procter, Service Director Environment

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## OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE – AGENDA PLAN 2020/2021

Date of Meeting	Item / Lead Officer	Comments
<b>9 June 2020</b>	<ul style="list-style-type: none"> <li>• Council Priorities and the Covid-19 Response – Cllr Pandor / Jacqui Gedman</li> <li>• Devolution – Jacqui Gedman / Julie Muscroft</li> <li>• Appointment / Allocation of Co-optees 2020/21</li> <li>• Re-establishment of Ad Hoc Scrutiny Panel</li> </ul>	
<b>Informal Meeting 10 July 2020</b>	<ul style="list-style-type: none"> <li>• Devolution mid-point consultation update – Julie Muscroft / Nick Howe</li> <li>• Work Programme</li> </ul>	
<b>20 August 2020</b>	<ul style="list-style-type: none"> <li>• Our Council Plan – Rachel Spencer-Henshall / Kate McNicholas</li> </ul>	
<b>Informal Meeting 29 September 2020</b>	<ul style="list-style-type: none"> <li>• Scrutiny Ad Hoc Panel reports                             <ul style="list-style-type: none"> <li>– EHE</li> <li>– Future Arrangements for the Council’s Residential Housing Stock</li> </ul> </li> </ul>	
<b>29 October 2020</b>  1400	<ul style="list-style-type: none"> <li>• Devolution (representative from WYCA to attend)                             <ul style="list-style-type: none"> <li>– Process in relation to and content of the Order</li> <li>– How scrutiny will work on a regional basis going forward</li> </ul> </li> <li>• Crime and Disorder including:                             <ul style="list-style-type: none"> <li>– Domestic Abuse (update on the main strategy, responses to Covid-19 and Forward plan)</li> <li>– Refreshed Strategic Intelligence Assessment (SIA)</li> <li>– Refreshed Communities Partnership Plan</li> <li>– Alexia Gray, Jo Richmond, Jill Greenfield, Lee Hamilton</li> </ul> </li> </ul>	All councillors invited to attend

Date of Meeting	Item / Lead Officer	Comments
<b>3 December 2020</b> 1400	<ul style="list-style-type: none"> <li>• Update on Climate Commission - Colin Parr / John Atkinson</li> <li>• Update on the Council's Covid response - Emily Parry-Harries / Jane O'Donnell</li> </ul>	
<b>11 February 2021</b> 1400	<ul style="list-style-type: none"> <li>• Cohesion Strategy Update (Jill Greenfield)</li> <li>• Peer Review</li> </ul>	
<b>18 March 2020</b> 1400	<ul style="list-style-type: none"> <li>• TBC</li> </ul>	